Introduced by Senator Sher

February 23, 2001

An act to add Chapter 2.6 (commencing with Section 18900) to Division 8 of the Business and Professions Code, relating to athlete agents.

LEGISLATIVE COUNSEL'S DIGEST

SB 694, as introduced, Sher. Athlete agents.

The Miller-Ayala Athlete Agents Act regulates specified activities of an athlete agent in representing or seeking to represent student athletes and professional athletes. Under this act, an agent is required to file with the Secretary of State specified information about his or her background, training, and experience and to advise an athlete of the availability of this information. The act also requires the athlete agent to establish a trust fund and deposit into it all funds received on behalf of the athlete and, if providing financial services to the athlete, to disclose potential conflicts of interest, as specified. This act imposes additional requirements pertaining to an athlete agent's transactions with a student athlete, specifying the circumstances under which an athlete agent may contact a student athlete or his or her family, and requiring the athlete agent to include a disclosure in a contract with a student athlete, warning the student that he or she may lose eligibility to compete in interscholastic or intercollegiate sports upon entering into the contract and allowing the student athlete to rescind the contract within 15 days. The act allows for a civil action to recover damages resulting from its violation and makes void any contract that fails to comply with its requirements. The act also makes a violation of its provisions a misdemeanor offense.

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This bill would enact the Uniform Athlete Agents Act to regulate the activities of an athlete agent in soliciting or contracting with a student athlete to represent him or her in negotiations for a professional sports or endorsement contract, as defined. The bill would prohibit, subject to specified exceptions, a person from acting as an athlete agent without a certificate of registration issued by the Secretary of State, and would void any contract negotiated in violation of this requirement. The bill would allow, as specified, for the acceptance of registration as an athlete agent with another state. The bill would require that a contract between the athlete agent and student athlete contain specified provisions, including the right of the student athlete to cancel the contract within 14 days of its execution and a warning that the student may lose his or her eligibility to compete as a student athlete. The bill would require both the agent and student to notify the educational institution in which the student is enrolled within 72 hours of entering into the contract and would provide for a civil action by the educational institution against an athlete agent or student athlete for damages resulting from a violation of the requirements pertaining to transactions between a student athlete and athlete agent. The bill would prohibit specified conduct by an athlete agent and would make the commission of that conduct by an athlete agent grounds for the Secretary of State to revoke or suspend the athlete agent's registration and to assess a civil penalty not to exceed \$25,000 against him or her. The bill would additionally make a violation of its provisions a misdemeanor offense. By creating a new crime, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 2.6 (commencing with Section 18900)
- 2 is added to Division 8 of the Business and Professions Code, to
- 3 read:

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CHAPTER 2.6. UNIFORM ATHLETE AGENTS ACT

Article 1. General Provisions

- 18900. This chapter shall be known and may be cited as the Uniform Athlete Agents Act.
- 18901. The following definitions apply for the purposes of this chapter:
- (a) "Agency contract" means an agreement in which a student athlete authorizes a person to negotiate or solicit on behalf of the student athlete a professional sports services contract or an endorsement contract.
- (b) "Athlete agent" means an individual who enters into an agency contract with a student athlete or, directly or indirectly, recruits or solicits a student athlete to enter into an agency contract. The term includes an individual who represents to the public that the individual is an athlete agent. The term does not include a spouse, parent, sibling, grandparent, or guardian of the student athlete or an individual acting solely on behalf of a professional sports team or professional sports organization.
- (c) "Athletic director" means an individual responsible for administering the overall athletic program of an educational institution or, if an educational institution has separately administered athletic programs for male students and female students, the athletic program for males or the athletic program for females, as appropriate.
- (d) "Contact" means a communication, direct or indirect, between an athlete agent and a student athlete, to recruit or solicit the student athlete to enter into an agency contract.
- (e) "Endorsement contract" means an agreement under which a student athlete is employed or receives consideration to use on behalf of the other party any value that the student athlete may have because of publicity, reputation, following, or fame obtained because of athletic ability or performance.
- (f) "Intercollegiate sport" means a sport played at the collegiate level for which eligibility requirements for participation by a student athlete are established by a national association for the promotion or regulation of collegiate athletics.
- (g) "Person" means an individual, corporation, business trust, estate, trust, partnership, limited liability company, association,

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 joint venture, government; governmental subdivision, agency, or instrumentality; public corporation, or any other legal or commercial entity.

- (h) "Professional sports services contract" means an agreement under which an individual is employed, or agrees to render services, as a player on a professional sports team, with a professional sports organization, or as a professional athlete.
- (i) "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- (j) "Registration" means registration as an athlete agent pursuant to this chapter.
- (k) "State" means a State of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- (*l*) "Student athlete" means an individual who engages in, is eligible to engage in, or may be eligible in the future to engage in, any intercollegiate sport. If an individual is permanently ineligible to participate in a particular intercollegiate sport, the individual is not a student athlete for purposes of that sport.

Article 2. Registration of Athlete Agents

- 18910. (a) Except as otherwise provided in subdivision (b), an individual may not act as an athlete agent in this state without holding a certificate of registration under Section 18912 or 18914.
- (b) Before being issued a certificate of registration, an individual may act as an athlete agent in this state for all purposes except signing an agency contract, if a student athlete or another person acting on behalf of the student athlete initiates communication with the individual, and within seven days after an initial act as an athlete agent, the individual submits an application for registration as an athlete agent in this state.
- (c) An agency contract resulting from conduct in violation of this section is void, and the athlete agent shall return any consideration received under the contract.
- 18911. (a) An applicant for registration shall submit an application for registration to the Secretary of State in a form prescribed by the Secretary of State. The application shall be in the

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name of an individual and, except as otherwise provided in subdivision (b), signed or otherwise authenticated by the applicant under penalty of perjury and state or contain the following information:

- (1) The name of the applicant and the address of the applicant's principal place of business.
- (2) The name of the applicant's business or employer, if applicable.
- (3) Any business or occupation engaged in by the applicant for the five years next preceding the date of submission of the application.
- (4) A description of the applicant's formal training and practical experience as an athlete agent and a description of the applicant's educational background relating to his or her activities as an athlete agent.
- (5) The names and addresses of three individuals not related to the applicant who are willing to serve as references.
- (6) The name, sport, and last known team for each individual for whom the applicant acted as an athlete agent during the five years next preceding the date of submission of the application.
- (7) If a corporation is employing the athlete agent, the names and addresses of all persons who are officers or directors, and the name and address of any shareholder of the corporation having an interest of 5 percent or greater.
- (8) If the athlete agent's business is other than a corporation, the names and addresses of all persons who are the partners, members, officers, managers, associates, or profit-sharers of the business.
- (9) Whether the applicant or any person named pursuant to paragraph (7) or (8) has been convicted of a crime that, if committed in this state, would be a crime involving moral turpitude or a felony, and identify the crime.
- (10) Whether there has been any administrative or judicial determination that the applicant or any person named pursuant to paragraph (7) or (8) has made a false, misleading, deceptive, or fraudulent representation.
- (11) Any instance in which the conduct of the applicant or any person named pursuant to paragraph (7) or (8) resulted in the imposition of a sanction, suspension, or declaration of ineligibility to participate in an interscholastic or intercollegiate athletic event on a student athlete or educational institution.

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 (12) Any sanction, suspension, or disciplinary action taken against the applicant or any person named pursuant to paragraph (7) or (8) arising out of occupational or professional conduct.

- (13) Whether there has been any denial of an application for, suspension or revocation of, or refusal to renew, the registration or licensure of the applicant or any person named pursuant to paragraph (7) or (8) as an athlete agent in any state.
- (b) An individual who has submitted an application for, and holds a certificate of, registration or licensure as an athlete agent in another state, may submit a copy of the application and certificate in lieu of submitting an application in the form prescribed pursuant to subdivision (a). The Secretary of State shall accept the application and the certificate from the other state as an application for registration in this state if the application to the other state meets the following criteria:
- (1) It was submitted in the other state within six months next preceding the submission of the application in this state, and the applicant certifies that the information contained in the application is current.
- (2) It contains information substantially similar to or more comprehensive than that required in an application submitted in this state.
 - (3) It was signed by the applicant under penalty of perjury.
- 18912. (a) Except as otherwise provided in subdivision (b), the Secretary of State shall issue a certificate of registration to an individual who complies with subdivision (a) of Section 18911 or whose application has been accepted under subdivision (b) of Section 18911.
- (b) The Secretary of State may refuse to issue a certificate of registration if the Secretary of State determines that the applicant has engaged in conduct that has a significant adverse effect on the applicant's fitness to act as an athlete agent. In making the determination, the Secretary of State may consider whether the applicant has:
- (1) Been convicted of a crime that, if committed in this state, would be a crime involving moral turpitude or a felony.
- (2) Made a materially false, misleading, deceptive, or fraudulent representation in the application or as an athlete agent.
- (3) Engaged in conduct that would disqualify the applicant from serving in a fiduciary capacity.

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(4) Engaged in conduct prohibited by Section 18930.

- (5) Had a registration or licensure as an athlete agent suspended, revoked, or denied or been refused renewal of registration or licensure as an athlete agent in any state.
- (6) Engaged in conduct the consequence of which was that a sanction, suspension, or declaration of ineligibility to participate in an interscholastic or intercollegiate athletic event was imposed on a student athlete or educational institution.
- (7) Engaged in conduct that significantly adversely reflects on the applicant's credibility, honesty, or integrity.
- (c) In making a determination under subdivision (b), the Secretary of State shall consider how recently the conduct occurred, the nature of the conduct and the context in which it occurred, and any other relevant conduct of the applicant.
- (d) The term of a certificate of registration is two years from the date of its issuance.
- 18913. (a) An athlete agent may apply to renew a registration by submitting an application for renewal in a form prescribed by the Secretary of State. The application for renewal shall be signed by the applicant under penalty of perjury and contain current information on all matters required in an original registration.
- (b) An individual who has submitted an application for renewal of registration or licensure in another state, in lieu of submitting an application for renewal in the form prescribed pursuant to subdivision (a), may file a copy of the application for renewal and a valid certificate of registration or licensure from the other state. The Secretary of State shall accept the application for renewal from the other state as an application for renewal in this state if the application to the other state if it meets the following criteria:
- (1) It was submitted in the other state within six months next preceding the filing in this state, and the applicant certifies the information contained in the application for renewal is current.
- (2) It contains information substantially similar to or more comprehensive than that required in an application for renewal submitted in this state.
 - (3) It was signed by the applicant under penalty of perjury.
- (c) The term of the renewal of a certificate of registration is two years from the date of its renewal.

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The Secretary of State may issue a temporary 18914. certificate of registration while an application for registration or renewal or registration is pending.

- 18915. An application for a certificate of registration and an application for renewal of a certificate of registration are public records for the purposes of the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code).
- 18916. (a) The Secretary of State may suspend, revoke, or 10 refuse to renew a registration for conduct that would have justified denial of registration under subdivision (b) of Section 18912.
 - (b) The Secretary of State may deny, suspend, revoke, or refuse to renew a certificate of registration or licensure only after proper notice and an opportunity for a hearing. The proceedings under this subdivision shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code.

Article 3. Agency Contracts

- 18920. (a) An agency contract shall be in a record, signed or otherwise authenticated by the parties.
 - (b) An agency contract shall state or contain the following:
- (1) The amount and method of calculating the consideration to be paid by the student athlete for services to be provided by the athlete agent under the contract and any other consideration the athlete agent has received or will receive from any other source for entering into the contract or for providing the services.
- (2) The name of any person not listed in the application for registration or renewal of registration who will be compensated because the student athlete signed the agency contract.
- (3) A description of any expenses that the student athlete agrees to reimburse.
- (4) A description of the services to be provided to the student athlete.
 - (5) The duration of the contract.
 - (6) The date of execution.
- (c) An agency contract shall contain, in close proximity to the signature of the student athlete, a conspicuous notice in boldface type in capital letters stating the following:

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"WARNING TO STUDENT ATHLETE IF YOU SIGN THIS **CONTRACT:**

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- (1) YOU MAY LOSE YOUR ELIGIBILITY TO COMPETE AS A STUDENT ATHLETE IN YOUR SPORT.
- (2) IF YOU HAVE AN ATHLETIC DIRECTOR, WITHIN 72 HOURS AFTER ENTERING INTO THIS CONTRACT, BOTH YOU AND YOUR ATHLETE AGENT MUST NOTIFY YOUR ATHLETIC DIRECTOR.
- (3) YOU MAY CANCEL THIS CONTRACT WITHIN 14 DAYS AFTER SIGNING IT. CANCELLATION OF THIS CONTRACT MAY NOT REINSTATE YOUR ELIGIBILITY."
- (d) An agency contract that does not conform to this section is 14 voidable by the student athlete. If a student athlete voids an agency contract, the student athlete is not required to pay any consideration under the contract or to return any consideration received from the athlete agent to induce the student athlete to enter into the contract.
 - (e) The athlete agent shall give a record of the signed or otherwise authenticated agency contract to the student athlete at the time of execution.
 - 18921. (a) Within 72 hours after entering into an agency contract or before the next scheduled athletic event in which the student athlete may participate, whichever occurs first, the athlete agent shall give notice in a record of the existence of the contract to the athletic director of the educational institution at which the student athlete is enrolled or the athlete agent has reasonable grounds to believe the student athlete intends to enroll.
 - (b) Within 72 hours after entering into an agency contract or before the next athletic event in which the student athlete may participate, whichever occurs first, the student athlete shall inform the athletic director of the educational institution at which the student athlete is enrolled that he or she has entered into an agency contract.
 - 18922. (a) A student athlete may cancel an agency contract by giving notice of the cancellation to the athlete agent in a record within 14 days after the contract is signed.
 - (b) A student athlete may not waive the right to cancel an agency contract.

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(c) If a student athlete cancels an agency contract, the student athlete is not required to pay any consideration under the contract or to return any consideration received from the athlete agent to induce the student athlete to enter into the contract.

Article 4. Offenses and Enforcement

- 18930. (a) An athlete agent, with the intent to induce a student athlete to enter into an agency contract, may not engage in any of the following conduct:
- (1) Give any materially false or misleading information or make a materially false promise or representation.
- (2) Furnish anything of value to a student athlete before the student athlete enters into the agency contract.
- (3) Furnish anything of value to any individual other than the student athlete or another registered athlete agent.
- (b) An athlete agent may not intentionally engage in any of the following conduct:
- (1) Initiate contact with a student athlete unless registered under this chapter.
- (2) Refuse or fail to retain or permit inspection of the records required to be retained by Section 18950.
 - (3) Fail to register when required by Section 18910.
- (4) Provide materially false or misleading information in an application for registration or renewal of registration.
 - (5) Predate or postdate an agency contract.
- (6) Fail to notify a student athlete before the student athlete signs or otherwise authenticates an agency contract for a particular sport that the signing or authentication may make the student athlete ineligible to participate as a student athlete in that sport.
- 18931. An athlete agent who violates Section 18930 is guilty of a misdemeanor.
- 18932. (a) An educational institution has a right of action against an athlete agent or a former student athlete for damages caused by a violation of this chapter. In an action under this section, the court may award to the prevailing party costs and reasonable attorney's fees.
- (b) Damages of an educational institution under subdivision (a) include losses and expenses incurred because, as a result of the conduct of an athlete agent or former student athlete, the

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educational institution was injured by a violation of this chapter or was penalized, disqualified, or suspended from participation in athletics by a national association for the promotion and regulation of athletics, by an athletic conference, or by reasonable self-imposed disciplinary action taken to mitigate sanctions likely to be imposed by such an organization.

- (c) A right of action under this section does not accrue until the educational institution discovers or by the exercise of reasonable diligence would have discovered the violation by the athlete agent or former student athlete.
- (d) Any liability of the athlete agent or the former student athlete under this section is several and not joint.
- (e) This chapter does not restrict rights, remedies, or defenses of any person under law or equity.
- 18933. The Secretary of State may assess a civil penalty against an athlete agent not to exceed twenty-five thousand dollars (\$25,000) for a violation of this chapter. The provisions of paragraphs (1), (2), (4), and (5) of subdivision (b) of Section 125.9 apply to the assessment of a civil penalty made under this section.

Article 5. Revenue

- 18940. An application for registration or renewal of registration shall be accompanied by a fee in the following amount:
- (a) _____ dollars (\$_____) for an initial application for registration.
- (b) ____ dollars (\$____) for an application for registration based upon a certificate of registration or licensure issued by another state.
- (c) ____ dollars (\$____) for an application for renewal of registration.
- (d) ____ dollars (\$____) for an application for renewal of registration based upon an application for renewal of registration or licensure submitted in another state.
- 18941. All fees collected pursuant to Section 18940 and all civil penalties collected pursuant to Section 18933 shall be deposited into the _____ Fund, which is hereby created.

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Article 6. Miscellaneous

- 18950. (a) An athlete agent shall retain the following records for a period of five years:
- (1) The name and address of each individual represented by the athlete agent.
 - (2) Any agency contract entered into by the athlete agent.
- (3) Any direct costs incurred by the athlete agent in the recruitment or solicitation of a student athlete to enter into an agency contract.
- (b) Records required by subdivision (a) to be retained are open to inspection by the Secretary of State during normal business hours
- 18951. By acting as an athlete agent in this state, a nonresident individual appoints the Secretary of State as the individual's agent for service of process in any civil action in this state related to the individual's acting as an athlete agent in this state.
- 18952. The Secretary of State may issue subpoenas for any material that is relevant to the administration of this chapter.
- 18953. The provisions of this chapter governing the legal effect, validity, or enforceability of electronic records or signatures, and of contracts formed or performed with the use of those records or signatures conform to the requirements of Section 102 of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. Sec. 7001 et seq.) and supersede, modify, and limit the Electronic Signatures in Global and National Commerce Act.
- 18954. The provisions of this chapter are taken from the Uniform Athletes Act of 2000, drafted by the National Conference of Commissioners on Uniform State Laws. In applying and construing the provisions of this chapter, consideration shall be given to the need to promote uniformity of the law with respect to its subject matter among states that enact it.
- 18955. The provisions of this chapter are severable. If any provision of this chapter or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.
- SEC. 2. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school

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- 1 district will be incurred because this act creates a new crime or
- 2 infraction, eliminates a crime or infraction, or changes the penalty
- 3 for a crime or infraction, within the meaning of Section 17556 of
- 4 the Government Code, or changes the definition of a crime within
- 5 the meaning of Section 6 of Article XIII B of the California
- 6 Constitution.